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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
OAKLAND DIVISION

COLLEGE OF THE LAW, SAN FRANCISCO, a public trust and institution of higher education duly organized under the laws and the Constitution of the State of California; FALLON VICTORIA, an individual; RENE DENIS, an individual; TENDERLOIN MERCHANTS AND PROPERTY ASSOCIATION, a business association; RANDY HUGHES, an individual; and KRISTEN VILLALOBOS, an individual, Plaintiffs,

v.

CITY AND COUNTY OF SAN FRANCISCO, a municipal entity,

Defendants.

Case No. 4:20-cv-03033-JST

**OPPOSITION OF PLAINTIFFS IN
CASE NO. 4:22-CV-05502 TO SAN
FRANCISCO'S ADMINISTRATIVE
MOTION TO CONSIDER WHETHER
CASES ARE RELATED**

1 Plaintiffs in *Coalition on Homelessness et al. v. City and County of San Francisco et al*,
 2 Case No. 4:22-cv-05502-DMR (“*COH*”), submit that that the untimely motion by San Francisco
 3 (the “City”) to relate *COH* to the instant case (“*UC Law*”) should be denied. The City is seeking,
 4 yet again, to avoid rulings in *COH* that are unfavorable to it. Relating these cases now would waste
 5 judicial resources, encourage “judge shopping,” and prejudice the *COH* plaintiffs, who have been
 6 litigating that case extensively before Chief Magistrate Judge Ryu for over a year.¹

7 **I. THE CITY’S MOTION IS UNTIMELY**

8 N. D. Cal. Civ. L. R. (“Local Rule”) 3-12(b) requires a party to file a related case motion
 9 “promptly” upon learning of an action that is or may be related. The City has violated this rule by
 10 waiting over one year to file this motion, and offers no excuse for its delay. *COH* was filed on
 11 September 27, 2022 and assigned to Chief Magistrate Judge Ryu. All parties consented to Judge
 12 Ryu (*COH* Dkt. Nos. 19, 21), and the case has been litigated extensively, generating 196 docket
 13 entries. Last December, based on an extensive factual record, Judge Ryu issued a scathing 50-page
 14 preliminary injunction order, finding that the City’s position on Plaintiffs’ Eighth Amendment
 15 claims was “wholly unconvincing” and that Plaintiffs’ had established a likelihood of success on
 16 both their Eighth Amendment and Fourth Amendment claims. *COH* Dkt. No. 65 at 37:21, 42:10-
 17 17, 45:7-10. The City unsuccessfully sought a “clarification” of this order (*COH* Dkt. No. 70), and
 18 then appealed it to the Ninth Circuit.

19 At this late stage of the litigation, the City now argues that the cases should be related
 20 because they concern “substantially the same parties” and the same events. Mot. at 1:16-18. But
 21 the City cannot deny that all of these purported similarities have been apparent and knowable since
 22 the day the *COH* complaint was filed. Worse, the City does not devote *a single word* to explaining
 23 why it waited *over a year* to file this motion.

24 These facts alone are sufficient reason to deny the motion. *Rezner v. Bayerische Hyper-*
 25 *Und Vereinsbank AG*, No. 06-cv-02064, 2009 WL 3458704, at *1 (N.D. Cal. Oct. 23, 2009)
 26 (denying motion to relate cases, citing “unjustified lapse of nearly a year” before motion brought).

27 ¹ The *COH* plaintiffs do not object to Magistrate Cisneros conducting settlement discussions in
 28 both cases (even though, as discussed below, it is questionable whether any “settlement
 discussions” in *UC Law* are amenable to judicial involvement under the stipulated injunction).

1

2 **II. THE CASES SHOULD NOT BE RELATED UNDER LOCAL RULE 3-12, AND**
THE CITY IS NOT SUBJECTED TO “CONFLICTING RULINGS”

3 The City argues that the two cases have now become “ripe for relation” because Magistrate
 4 Judge Cisneros has been assigned to conduct settlement discussions in both. Mot. at 5:22-23. But
 5 that assignment does not change the fact that while there is some overlap of parties and issues, the
 6 cases involve different individual and organizational plaintiffs, intervenors, defendants,
 7 geographic and temporal scope, and substantive claims. *Compare UC Law* Dkt. No. 1 ¶¶ 60-123
 8 (substantive due process, nuisance, takings, and negligence claims arising out of street conditions
 9 in the Tenderloin), *with COH* Dkt. No. 1 ¶¶ 259-334 (Fourth, Eighth, and Fourteenth Amendment
 10 claims, state law claims, and disability claims arising out of illegal property destruction and
 11 criminalization of homelessness without access to shelter, city-wide). “While there may be some
 12 overlap in issues, that is not the test for relating cases; indeed, implicit in Civil Local Rule 3-12(a)
 13 is the principle that single judges of this Court do not become responsible for all cases arising in
 14 one area of law, even when some of the same parties are involved.” *Allen v. City of Oakland*, No.
 15 00-cv-04599, 2011 U.S. Dist. LEXIS 135556, at *6 (N.D. Cal. Nov. 23, 2011).

16 The City’s argument that it faces “inconsistent claims” and “conflicting rulings” (Mot. at
 17 5:13-16) is also meritless. The *UC Law* injunction, to which the City agreed, plainly states that “all
 18 parties shall respect the legal rights of the unhoused of the Tenderloin in all manners, including in
 19 relation to relocating and removing the unhoused . . .” Dkt. No. 71 at 3:26-27. The preliminary
 20 injunction in *COH* merely spells out, in greater detail, *what those “legal rights” are*, and what the
 21 City must do to “respect” them: it may not enforce or threaten enforcement of certain laws, and it
 22 must adhere to its own “bag and tag” policy. *COH* Dkt. No. 65 at 50. There is no conflict here.

23 The City unsuccessfully raised the “conflicting rulings” argument *nine months ago* before
 24 Judge Ryu. *See Admin. Motion for Clarification of PI Order*, *COH* Dkt. No. 70, at 4:12-13 (“[T]he
 25 *UC Law* Injunction and the [*COH* preliminary injunction] Order impose conflicting obligations on
 26 San Francisco”). Judge Ryu denied the motion as procedurally improper, but also noted that she
 27 saw no conflict. Transcript of Hearing, *COH* Dkt. No. 91 at 24:9-14 (“And when I read Judge
 28

1 Tigar's order, I didn't understand what the conflict was."). Judge Ryu invited the City to file a
 2 noticed motion to reconsider. Order, *COH* Dkt. No. 84 at 2. The City never did so.

3 The *UC Law* plaintiffs *agree* that there is no conflict, and so argued over three pages of
 4 briefing as *amicus curiae* in the City's Ninth Circuit Appeal. *See* UC College of Law, Amicus Br.,
 5 Ninth Cir. No. 23-15087, Dkt. No. 17-2 at 10-12 ("As a threshold matter, Judge Ryu's Order does
 6 not conflict with the Stipulated Injunction"). *see also* *COH* Dkt. No. 81, at 3:2-4:6 (Plaintiffs in
 7 the *COH* case noting the same in detail).

8 **III. RELATION WOULD WASTE JUDICIAL RESOURCES**

9 The *UC Law* case was never substantively litigated in this Court. It was filed on May 4,
 10 2020 and resolved by agreement barely one month later. Dkt. Nos. 1, 51. The plaintiffs—
 11 institutions and individuals that did not include unhoused persons—alleged injury resulting from
 12 San Francisco's failure to "ensure safe and secure living conditions in the Tenderloin." *Id.* at 35,
 13 ¶ 61. Several organizations representing unhoused persons sought to intervene 36 days later—a
 14 lapse of time that the City ironically claimed rendered the motion "untimely"—but the motion to
 15 intervene was not granted until June 30, 2020, the day the settlement was approved by the Court
 16 and the stipulated injunction was entered. Dkt. No. 63 at 2-3; Dkt. Nos. 69, 71. No discovery took
 17 place, and no substantive motions were heard or decided.

18 Following approval of the stipulated injunction by the City's Board of Supervisors, the
 19 case was dismissed and closed on October 7, 2020 (Dkt. Nos. 98, 99), and has remained closed for
 20 over three years. The City does not argue that this Court has greater familiarity with the underlying
 21 facts and circumstances than Judge Ryu; the opposite is the case. In addition to the preliminary
 22 injunction, Judge Ryu has denied two motions to dismiss and a motion for stay pending appeal
 23 (*COH* Dkt. Nos. 119, 128, 169), and has ruled on numerous discovery issues (e.g., *COH* Dkt. Nos.
 24 44, 113, 122, 127, 129, 163). A motion for enforcement of the preliminary injunction remains
 25 pending. *COH* Dkt. No. 180. On September 20, 2023, Judge Ryu set the trial date for October 1,
 26 2024, over the City's objection. *COH* Dkt. No. 190. Reassignment of *COH* at this time would
 27 disrupt ongoing proceedings and potentially interfere with the trial date.

28 In *Rezner*, the court found that where discovery in the later-filed case was well under way

1 and the judge there had already issued a lengthy substantive order, judicial economy was “better
 2 served” by declining to relate the cases. 2009 WL 3458704 at *2. Judge Ryu’s depth of experience
 3 with *COH* is far greater. Relating these cases would be inefficient because it would substitute a
 4 judicial officer who would have to get up to speed on the complex details of the existing factual
 5 and procedural record for one who is immersed in that record. None of the cases cited by the City
 6 involved facts remotely similar to those presented here, where the City litigated the *COH* case
 7 aggressively for over a year, and then, after a series of adverse rulings, filed a belated motion for
 8 consolidation based on facts and circumstances it had been aware of all along.

9 **IV. THE SUPPOSED BASIS FOR THE MOTION IS DUBIOUS**

10 A close examination of the stipulated injunction in *UC Law* (Dkt. No. 71) casts serious
 11 doubt whether there is even any basis for continued judicial involvement in *UC Law* at this time.
 12 The only enforceable, specific mandates in the *UC Law* injunction are set forth in Sections II-V,
 13 which provide that “[d]uring the COVID-19 emergency”—described as the time until “the Mayor
 14 lifts the San Francisco emergency order”—the City will take certain actions to remove unhoused
 15 residents from the Tenderloin. *Id.* at 3-4 and n.1. As the City concedes (Mot. at 2 n.1), the Mayor
 16 has declared the COVID-19 emergency over, and therefore the key provisions of the stipulated
 17 injunction are no longer in effect. The *only* portion of the stipulated injunction that may survive is
 18 the vague promise in Section VII that “[a]fter the COVID-19 emergency … [t]he parties agree to
 19 work together to improve living conditions in the Tenderloin for the long term.” *Id.* at 5:1-5. This
 20 general statement of intent does not entitle the *UC Law* plaintiffs to relief from this Court.

21 The *UC Law* plaintiffs’ joinder in this motion does not contradict any of these facts. All
 22 the *UC Law* plaintiffs say is that at “[o]ver the past three years” they have met with the City about
 23 its compliance with “reasonable efforts” language contained in Section II of their injunction—a
 24 section that is effective only “[d]uring the Covid-19 emergency.” They do not say when they met
 25 with the City, or how often. Most significantly, they do not even attempt to explain why those
 26 provisions of the injunction have any force or effect now that the emergency is over.² The *UC Law*

27
 28 ² The Court should disregard the *Hastings* Plaintiffs’ double-hearsay accusations that they heard,
 through discussions with the City, that the Coalition on Homelessness, by providing tents to
 unhoused persons, was seeking to “undermine compliance with the injunction” or “instructing

1 plaintiffs' "concerns" after the expiration of the COVID-19 emergency do not provide a basis to
 2 move *COH* from the court where it has been litigated for the past year.

3 **V. THE MOTION APPEARS TO BE AN ATTEMPT AT "JUDGE SHOPPING"**

4 The City is clearly frustrated by Judge Ryu's rulings in *COH*, including the preliminary
 5 injunction; the denial of its motions to dismiss and its "administrative motion" for "clarification;"
 6 the denial of its motion for a stay of the preliminary injunction pending appeal; and the recent
 7 order accelerating the trial date. It has complained loudly and often about these rulings. To name
 8 but one example, in a recent *amicus curiae* brief to the U.S. Supreme Court, the City complained
 9 that "the U.S. District Court for the Northern District of California has adopted rulings ... [that]
 10 have "severely constrained San Francisco's ability to enforce its laws," and that "judicial
 11 intervention has led to painful results." Brief of *Amicus Curiae* on Petition for Writ of Certiorari,
 12 *City of Grants Pass v. Oregon*, No. 23-175, at 4. It is not surprising that the City might wish to
 13 have *COH* transferred away from Judge Ryu, which would be the normal result of an order relating
 14 the cases. *See* Local Rule 3-12(f).³ But even the *appearance* of judge-shopping weighs against
 15 relating cases. *Rezner*, 2009 WL 3458704, at *2 ("[Movant's] attempt to transfer its case so soon
 16 after receiving an adverse ruling from Judge Conti has at least the appearance of judge shopping,
 17 which also weighs heavily against relating the cases.").

18 **VI. CONCLUSION**

19 The City's motion to relate *UC Law* and *COH* is the latest in a long line of attempts by the
 20 City to avoid the full consequences of the preliminary injunction issued by Judge Ryu—an order
 21 that was firmly based on the detailed factual record of the City's misconduct. For all of the
 22 foregoing reasons, the motion should be denied.

23 Dated: October 10, 2023

24 Respectfully submitted,

25 By: /s/ Alfred C. Pfeiffer, Jr.

26 people ... to refuse the City's offers of shelter." Dkt. No. 118 at 7:6-8, 14. The City has not made
 27 these assertions in its own filing.

28 ³ The *COH* Plaintiffs would not oppose an order that the cases be related under Chief Magistrate
 Ryu, given Judge Ryu's extensive involvement in *COH*, and the fact that Judge Ryu is already
 familiar with the *Hastings* matter because the City has addressed it in filings before her.

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ATTESTATION

I, Alfred C. Pfeiffer, Jr., am the ECF user whose use ID and password authorized the filing of this document. Under Civil L.R. 5-1(h)(3), I attest that all signatories to this document have concurred in the filing.

Dated: October 10, 2023

/s/ Alfred C. Pfeiffer, Jr.